

Radicalism Redux: Bigger, Badder, Bolder

Iftekhar A Chowdhury

THE APR SERIES
E-Monograph

Radicalism Redux: Bigger, Badder, Bolder

Iftekhar A Chowdhury

The APR Series E-Monograph



Published by Institute of Strategic and International Studies (ISIS) Malaysia 1 Persiaran Sultan Salahuddin PO Box 12424 50778 Kuala Lumpur Malaysia www.isis.org.my

© ISIS Malaysia 2015

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system or transmitted in any form, or by any means, electronic, mechanical, photocopying, recording or otherwise, without the prior permission of the publisher.

The views and opinions expressed in this book are those of the author and may not necessarily reflect those of ISIS Malaysia.

Radicalism Redux: Bigger, Badder, Bolder

Radicalisation is in our times a burgeoning phenomenon. Yet we all know it did not happen suddenly. Those familiar with the motto of the London School of Economics and Political Science, a motto that was borrowed from the Roman historian Tacitus, would know the importance of root causes. The exact words of Tacitus were: Felix, qui potuit rerum cognoscere causas, meaning "Happy is the man who knows the causes of things". The British political analyst and writer E H Carr, in his book What is History? had stressed the importance of causation. For instance, today the world is grappling with the rising tide of the so-called Islamist caliphate. The term Islamist is advisedly used, because I would strongly argue its actions are not Islamic — far from it — yet undeniably it is a socio-political phenomenon, that has used faith as a powerful tool as part of its strategy, however distorted its interpretation. There is a tendency to attack the symptoms of the disease rather than address the causes and adopt preventive measures. If one confines the fight to military methods, as one — particularly the West — is wont to do, they will fight back, with ever greater skill and capability, as we see happening. It is an incontrovertible axiom that violence begets violence.

So back to causes of this phenomenon. What has brought it about? This is a mixture of history, politics, sociology, ideology and economics. Included among the causes were the Sykes-Picot Secret Agreement of 1916 whereby the imperial French and British powers divided up the Arab provinces of the Ottoman Caliphate between them; the Balfour Declaration of 1917 that created the Jewish State in the Arab heartland; the occupation of Palestine by Israel with no end to it in sight; the relentless predatory interventions of the West in the Middle East driven by the quest for, among other things, oil; the invasion of Iraq in 2003 that destroyed the Shia-Sunni equilibrium (when western forces rushed into Iraq where angels should have feared to tread, I said at the United

Nations (UN), "This war will not finish long, long after it is over!"); the misguided regime changes in Iraq and Libya without adequate follow-up policy as to who should fill the vacuum; the Afghan turmoil or mushkila Afghani beginning with the use of the Muhajeddin to drive the Soviets out and then the North Atlantic Treaty Organization (NATO) itself seeking to beat a retreat clearly opening the door for the militants' unimpeded advance; the terror perpetrated by the French Pieds-Noirs in Algeria (I refer you to Simone de Bouvoir's book Djamila Boupacha); the horrors of Abu Ghraib; the atavistic worldview of the Salafist Wahhabism; the nihilistic fanaticism of Syed Qutb — the intellectual father of the Muslim Brotherhood; the failure of the Arab Spring to generate democratic pluralism or economic uplift of the common man and the resultant disaffection in the Arab Street; and the marginalisation of the ever growing numbers of youth, socially and economically, not just in the region but also where they have relocated as diaspora in the West driven by unrealised aspirations as reflected in the lifestyle in the decrepit Parisian banlieues inhabited by the indigent, unemployed North Africans.

A combination of all these have rendered radicalisation, in general, and the caliphate of Abu Bakr Baghdadi (who has assumed the name of the first of Islam's *Khulafa-e-Rashideen*, or the successor of the Holy Prophet, a noteworthy symbolism), in particular, redolent with historical and emotive content. Furthermore, these have served as a huge attraction for recruitment to their ranks, of both the disaffected, as well as the persuaded. They are responding to a narrative that promises a modicum of fulfilment through sacrifice, often illogical but more often than not, powerful. This radical narrative is also theologically justified by the use of Islamic symbols and propaganda. They view Syria as the epicentre of the Last Caliphate, to prepare for the final struggle or *jihad*, somewhat akin to the Biblical Armageddon. These pseudo-religious arguments buttress the political motivations and urgings of 'true believers' to join the battle. This, despite what Islamic scholars have held about martyrdom not being achievable if the cause is not clearly just.

Military response can slow down the progress of the process, but cannot eliminate it. It will also invite retaliation as inevitably as night follows day. Small wonder militancy is on the rise, and its getting from bad to worse. Modern technology and evolving strategic and tactical thinking, such as asymmetric urban warfare, has provided the perpetrators of extremism the wherewithal to take their fight to distant places like the streets of New York, or Paris. This capability can only increase, not decrease, with the passage of time.

What is, therefore, needed is the formulation of a counternarrative. This must be one designed to intellectually deradicalise and defang the extremists by persuading them of the folly of their ways. Those of their demands, desires and aspirations that are rational must be listened to and heard, and their genuine grievances addressed. They must be shown that their return to the mainstream in consonance with the timeless tenets of their faith is possible. Offending minority culture should be avoided, particularly if that culture is already marginalised, and sometimes, for the alienated, revenge has a premium. It is unwise to kick the already downtrodden, for at some point, the latter will rise and react. Rehabilitation programmes for those who have strayed temporarily, like for the militants returning home, would be key. On this connection, I might add there are some interesting initiatives in Singapore, Malaysia, and Indonesia. One positive move is the setting up of the ASEAN Institute for Peace and Reconciliation (AIPR), which has been mandated to undertake sustained research and policy analyses on the phenomenon of militancy and extremism. We at the Institute of South Asian Studies (ISAS) are engaged in a collaborative partnership with the New York and Washington based Global Center on Cooperative Security, to try and collate best practices in the framing of this counternarrative, and come up with a set of definitive proposals. Though South Asia is our primary focus, we are certain that our output would have wider global relevance. The leadership in our region have wisely opted for the hard approaches to counter radicalisation with soft ones. In Naypidaw last November, Singapore Prime Minister Lee Hsien Loong said, and I quote: "When you

fight against terrorism, it is not just fighting the physical arm battle. It's also the ideology, it's also the wrong thinking, it's also making sure the radicals don't control the agenda and define the narrative, and you're able to counter them and to bring back to the true path those who have gone wrong." Moreover, Prime Minister Najib of Malaysia has recently warned that unlimited freedom would give rise to extremism, reiterating that the religious sensitivities of all must be respected. Pope Francis has echoed similar sentiments in the Philippines recently. The two leaders are spot on, In other words, the idea is to give battle to ideas with another set of ideas, while respecting one another's feelings and sentiments. Perhaps their proposal can be complemented by the setting up a Regional Panel of Wise Persons to continually monitor developments and offer policy prescriptions in this area, a suggestion that I should like to place on record here.

It is my view that the UN and other international organisations must at all times be involved in overseeing the deradicalisation processes. The underscoring of the role of global bodies like the UN is to preclude the kind of unilateral action we saw in Iraq in 2003, supposedly on behalf of the international community. The UN should be able to ensure that the equilibrium between preventive actions and the rule of law is scrupulously maintained. All counteractions must be based within the framework of the rule of law. These must not be rendered into tools to constrain liberty. Balance is key; there should be no tilt away from freedom. Most civilised legal systems incorporate this ideal one way or another. Otherwise, the credibility of the decisions of the international community will erode. Their actions, such as given expression through the Security Council, will be rendered meaningless. These will run the risk of increasingly being like a flock of sheep passing resolutions in favour of vegetarianism when the wolf remains of another opinion.

Actually, we cannot claim to any silver bullets — nationally, regionally, or globally. What we can be certain of is that radicalisation is a complex, multifaceted, hydra-headed phenomenon that will require a

comprehensive and integrated strategy to try and counter it. This effort must involve governments, civil society organisations and the private sector working in a coordinated manner. I shall not attempt to provide a menu to feed the need immediately, but should like to note some elements that come to mind. One is enhancing strategic communication. This would include integrating deradicalisation training into professional development opportunities for media practitioners: drawing on national and local traditions to developing stronger counternarratives; engaging the traditional and non-traditional media; and using sports, arts and culture platforms. We are all aware of online radicalisation through the Internet. There is a need to counter it both online, and off line.

Two, strengthening criminal justice and rule of law mechanisms. This would include community policing approaches; supporting victims of radicalised violence; training for frontline officials with a follow-up mentorship programme; appropriate legal training for judges, magistrates and prosecutors; and ensuring just and fair legislations.

Three, supporting civil society and private sector partnerships, combined with facilitation of regional multisectoral dialogue on deradicalisation.

Four, including a gender dimension in all phases of deradicalisation activities. This is important, for the support of either gender is critical. I was in London recently and was apprised of a just concluded research-result at King's College that has shown that a bewildering number of female fighters are joining the militants in Syria, particularly drawn from the United Kingdom, France, Germany and Australia. Women are said to be viewing this as a liberating experience, an opportunity to fight shoulder to shoulder with their menfolk. However, gender mainstreaming does have its flip side. Particular emphasis must be according to the inclusiveness of women in all efforts. This should include their greater recruitment in law enforcing agencies, supporting networks of women practitioners to engage on deradicalisation issues, and integrating gender sensitisation for concerned frontline officials.

Five, promoting regional and international cooperation including among and between the UN, South Asian Association for Regional Cooperation (SAARC), Association of Southeast Asian Nations (ASEAN), Gulf Cooperation Council (GCC), European Union (EU) and African Union (AU). This should include common legislations, workshops and training programmes for officials, capacity-building for those countries in need in related areas, and inter-state interactions at Track One and Track Two levels.

Finally, introducing deradicalisation related syllabi in educational curriculum for schools, colleges and universities. Academic research in these areas should be encouraged to feed government policies. Think tanks must be encouraged to focus and reflect on the issues with a view to coming up with solutions.

This is by no means a comprehensive list. Nor are the points placed in any pecking order of importance. But these are some thoughts that may help us along the path in what we are seeking to do.

Sometimes, we rush into a conflict because we fear the adversary is acquiring too much power and strength. Nervous reactions from overblown threat perceptions of the adversary's growing clout can lead to disastrous consequences. We must always avoid what is known as the Thucydides trap. In explaining the reasons for the Peloponnesian War, the Greek historian famously observed: "When Athens grew strong, there was much fear in Sparta."

Some of our mindsets vis-à-vis those who believe differently need to be changed. I am not persuaded as to the Huntingdonian thesis regarding the inexorability of the clash of civilisations. I believe much good will come of greater understanding between the great Abrahamic faiths of Islam and Christianity. Actions of some cannot give all a bad name. There are naysayers and the recalcitrant among every set of human belief. I need but point to the growth of right-wing extremism among the

Buddhist monks in Myanmar, resulting in the crisis related to the Rohingyas, which has great potential for attracting the Islamic State's attention. Unless the issue of their tragedy at sea is properly addressed, a dire situation would be created.

Unlike the Christian dichotomy between what is to be rendered unto Caesar and those to be rendered unto God, Muslims often see state institutions as assisting the just community. It would help if this was better understood. Let me quote a relevant passage from Karen Armstrong. She writes:

"It has never been more important for Western people to acquire a just appreciation and understanding of Islam...We now realize that we in the privileged Western countries can no longer assume that events in the rest of the world do not concern us. What happens in Gaza, Iraq or Afghanistan today is likely to have repercussions in New York, Washington, or London tomorrow, and small groups will soon have the capacity to commit acts of mass destruction that were previously only possible for powerful nation states...To cultivate a distorted view of Islam, to view it as inherently the enemy of democracy and decent values, and to revert to the bigoted view of the medieval crusaders would be a catastrophe."

Written in 2002, these words have proved prophetic at the present time.

The time for action is most certainly now. Some of this responsibility must be picked up by our region, from such deliberations among ourselves such as this one. I would strongly recommend that we set up a Group of Wise Persons to examine the problem threadbare, take into account the contents of our views and make recommendations as to the next steps, which would be applicable not just to the region, but if found acceptable to the international authorities, to the world. This can be one upshot of our present events.

No, war is not inevitable. But as the American analyst Joseph Nye has

reminded us, yes, thinking that it is may be a cause for it to happen. There is a flip side of the coin. No, peace is not inevitable either. But yes, thinking about it can also cause it to happen. So let us keep thinking about it and do the best we can to make it happen. We cannot always bring about what we aspire to in terms of noble goals, but our failures should not be for want of trying. In all that we do, we would do well tovbear in mind the wisdom embedded in the Latin proverb: Fortiter in re, suaviter in modo, that is "Be tough in your aims, be smooth in the way you put them into practice."

22222



Dr Iftekhar Ahmed ChowdhuryPrincipal Research Fellow,
Institute of South Asian Studies (ISAS),
National University of Singapore (NUS);
former Foreign Minister, Bangladesh

Iftekhar Ahmed Chowdhury, Principal Research Fellow at the Institute of South Asian Studies, Singapore, was Foreign Minister in the Caretaker Government of Bangladesh (2007–2009). He had been a long-time Ambassador and Permanent Representative of Bangladesh to the United Nations in New York and Geneva, and also Ambassador to Qatar. He has chaired numerous multilateral commissions and committees, and has been Special Advisor to the Secretary General of the United Nations Conference on Trade and Development (UNCTAD) in Geneva. Chowdhury has lectured at universities and think tanks around the world. His recent publication is a co-authored book entitled *Afghanistan: The Next Phase* (Melbourne University Press, 2014). He has an MA and a PhD in International Relations from the Australian National University.



The Institute of Strategic and International Studies (ISIS) Malaysia was established on 8 April 1983 as an autonomous, not-for-profit research organisation. ISIS Malaysia has a diverse research focus which includes economics, foreign policy, security studies, nation-building, social policy, technology, innovation and environmental studies. It also undertakes research collaboration with national and international organisations in important areas such as national development and international affairs.

ISIS Malaysia engages actively in Track Two diplomacy, and promotes the exchange of views and opinions at both the national and international levels. The Institute has also played a role in fostering closer regional integration and international cooperation through forums such as the Asia-Pacific Roundtable (APR), the ASEAN Institutes of Strategic and International Studies (ASEAN-ISIS), the Pacific Economic Cooperation Council (PECC) and the Network of East Asian Think-Tanks (NEAT). ISIS Malaysia is a founding member of the Council for Security Cooperation in the Asia-Pacific (CSCAP) and manages the Council's Secretariat.

As the country's premier think-tank, ISIS Malaysia has been at the forefront of some of the most significant nation-building initiatives in the nation's history. It was a contributor to the Vision 2020 concept and was consultant to the Knowledge-Based Economy Master Plan initiative.

